

Pioneer Valley Metropolitan Planning Organization

Title VI Program Update



Prepared by:

Pioneer Valley Planning Commission

December 2025

Pioneer Valley

Metropolitan Planning Organization

Title VI Program

December 2025 Update

Title VI Program originally endorsed January 24, 2023

This document was prepared under contract with the Massachusetts Department of Transportation. This report was funded in part through grant[s] from the Federal Highway Administration [and Federal Transit Administration], U.S. Department of Transportation. The views and opinions of the authors [or agency] expressed herein do not necessarily state or reflect those of the U. S. Department of Transportation

The Pioneer Valley Metropolitan Planning Organization (PVMPO) and the Massachusetts Department of Transportation (MassDOT) comply with Title VI of the Civil Rights Act of 1964, which prohibits discrimination on the basis of race, color, or national origin (including limited English proficiency). Related federal and state nondiscrimination laws prohibit discrimination on the basis of age, sex, disability, and additional protected characteristics.

Individuals who believe they have been discriminated against may file a complaint with the following:

Pioneer Valley Metropolitan Planning Organization
MPO Title VI Specialist
60 Congress Street
Springfield, MA 01104
Phone 413-781-6045 TTD/TTY (413-781-7168)
E-mail: gmroux@pvpc.org

MassDOT Title VI Specialists
Office of Diversity and Civil Rights – Title VI Unit
10 Park Plaza, Suite 3800
Boston, MA 02116
Phone: (857) 368-8580 or 7-1-1 for Relay Service
Email: MassDOT.CivilRights@state.ma.us

U.S. Department of Transportation
Office of Civil Rights
1200 New Jersey Avenue, SE
Washington, DC 20590
Website: civilrights.justice.gov/

Federal Transit Administration
Office of Civil Rights
Attention: Complaint Team East Building, 5th Floor—TCR 1200 New Jersey Avenue, SE
Washington, DC 20590
FTA online complaint form

The PVMPO complies with the Governor's Executive Order 526, section 4 requiring all programs, activities, and services provided, performed, licensed, chartered, funded, regulated, or contracted for by the state shall be conducted without unlawful discrimination based on race, color, age, gender, ethnicity, sexual orientation, gender identity or expression, religion, creed, ancestry, national origin, disability, veteran's status (including Vietnam-era veterans), or background.

English: If this information is needed in another language, please contact the PVPC Title VI Specialist at 413-781-6045.
Portuguese: Caso esta informação seja necessária em outro idioma, favor contar o Especialista em Título VI do PVPC pelo telefone 413-781-6045.
Spanish: Si necesita esta información en otro idioma, por favor contacte al especialista de PVPC del Título VI al 413-781-6045.

Chinese Simplified: (mainland & Singapore): **如果需要使用其它**语言了解信息，请联系马萨诸塞州交通 **部** （PVPC）《**民**权法案》第六章专员，电话413-781-6045。

Chinese Traditional: (Hong Kong & Taiwan): **如果需要使用其它語言了解信息，請聯繫馬薩諸塞州交通 部** （PVPC）《**民權法案**》**第六章專員，電話**413-781-6045。
Russian: Если Вам необходима данная информация на любом другом языке, пожалуйста, свяжитесь со специалистом по Титулу VI Департамента Транспорта штата Массачусетс (PVPC) по тел:413-781-6045.
Haitian Creole: Si yon moun vle genyen enfòmasyon sa yo nan yon lòt lang, tanpri kontakte Espesyalis PVPC Title VI la nan nimewo 413-781-6045.
Vietnamese: Nếu quý vị cần thông tin này bằng tiếng khác, vui lòng liên hệ Chuyên viên Luật VI của PVPC theo số điện thoại 413-781-6045.
French: Si vous avez besoin d'obtenir une copie de la présente dans une autre langue, veuillez contacter le spécialiste du Titre VI de PVPC en composant le 413-781-6045.
Italian: Se ha bisogno di ricevere queste informazioni in un'altra lingua si prega di contattare lo Specialista PVPC del Titolo VI al numero 413-781-6045.
Khmer: របសិេ ន ន េនើបលាក-អករតវការបកករបពតមាេនន៖ សមទាកទកអកឯកទើសលើ ពំ កទ6 របសPVPC តាមរយៈេ លខទ រសព ទ413-781-6045

Notice of Nondiscrimination Rights and Protections to Beneficiaries

Federal Title VI/Nondiscrimination Protections
The Metropolitan Planning Organization (MPO) operates its programs, services, and activities in compliance with federal nondiscrimination laws including Title VI of the Civil Rights Act of 1964 (Title VI), the Civil Rights Restoration Act of 1987, and related statutes and regulations. Title VI prohibits discrimination in federally assisted programs and requires that no person in the United States of America shall, on the grounds of race, color, or national origin (including limited English proficiency), be excluded from participation in, denied the benefits of, or be otherwise subjected to discrimination under any program or activity that receives federal assistance. Related federal nondiscrimination laws administrated by the Federal Highway Administration (FHWA), Federal Transit Administration (FTA), or both, prohibit discrimination on the basis of age, sex, and disability. The Pioneer Valley Region MPO considers these protected populations in its Title VI Programs, consistent with federal interpretation and administration. In addition, the Pioneer Valley Region MPO provides meaningful access to its programs, services, and activities to individuals with limited English proficiency, in compliance with U.S. Department of Transportation policy and guidance on federal Executive Order 13166.

State Nondiscrimination Protections
The Pioneer Valley Region MPO also complies with the Massachusetts Public Accommodation Law, M.G.L. c 272 §§ 92a, 98, 98a, which prohibits making any distinction, discrimination, or restriction in admission to, or treatment in a place of public accommodation based on race, color, religious creed, national origin, sex, sexual orientation, disability, or ancestry. Likewise, the Pioneer Valley Region MPO complies with the Governor's Executive Order 526, section 4, which requires that all programs, activities, and services provided, performed, licensed, chartered, funded, regulated, or contracted for by the state shall be conducted without unlawful discrimination based on race, color, age, gender, ethnicity, sexual orientation, gender identity or expression, religion, creed, ancestry, national origin, disability, veteran's status (including Vietnam-era veterans), or background.

To request additional information about this commitment, or to file a complaint under Title VI or a related nondiscrimination provision, please contact PVPC (413-781-6045), fax (413-732-2593), TTD/TTY (413-781-7168) or by e-mail at gmroux@pvpc.org .

English: If this information is needed in another language, please contact the PVPC Title VI Specialist at 413-781-6045.

Portuguese: Caso esta informação seja necessária em outro idioma, favor contar o Especialista em Título VI do PVPC pelo telefone 413-781-6045.

Spanish: Si necesita esta información en otro idioma, por favor contacte al especialista de PVPC del Título VI al 413- 781-6045.

Chinese Simplified: (mainland & Singapore): 如果需要使用其它语言了解信息，请联系马萨诸塞州交通部 （PVPC ）《民权法案》第六章专员，电话413-781-6045。

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Haitian Creole: Si yon moun vle genyen enfòmasyon sa yo nan yon lòt lang, tanpri kontakte Espesyalis PVPC Title VI la nan nimewo 413-781-6045.

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French: Si vous avez besoin d'obtenir une copie de la présente dans une autre langue, veuillez contacter le spécialiste du Titre VI de PVPC en composant le 413-781-6045.

Italian: Se ha bisogno di ricevere queste informazioni in un’altra lingua si prega di contattare lo Specialista PVPC del Titolo VI al numero 413-781-6045.

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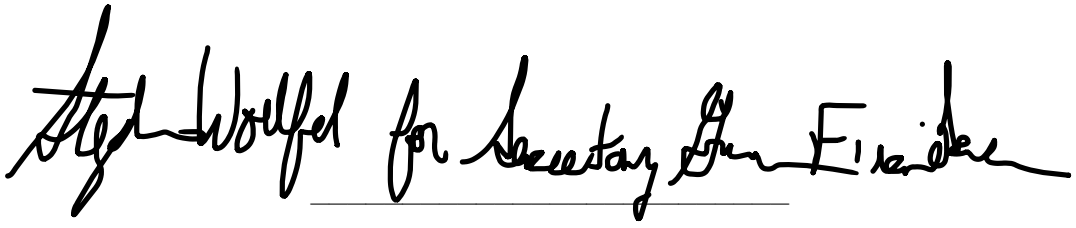
Programs to Support Civil Rights

The MPO administers several programs to ensure that protected populations have equal access to the benefits of, and participation in, the MPO’s transportation-planning process, free from discrimination. MPO Title VI Program: Develops strategies, actions, and analyses needed to comply with FTA Title VI and FHWA Title VI/nondiscrimination requirements. The MPO routinely reports its actions to comply with FTA and FHWA requirements. The most recent report can be found at pvmpo.pvpc.org. Transportation Equity Program: Identifies the transportation needs of protected populations through outreach and data collection, ensures that these needs are considered in the MPO’s activities, and evaluates the extent to which the MPO meets the needs of these protected populations. Public Participation Program: Provides avenues through which all residents, including protected populations, can participate in the MPO’s transportation-planning and decision-making process. Complaint Filing Complaints filed under a federal law or policy (based on race, color, national origin [including limited English proficiency] sex, age, or disability) must be filed no later than 180 calendar days after the date the person believes the discrimination occurred. Complaints filed under a Massachusetts Public Accommodation Law (based on race, color, religious creed, national origin, sex, sexual orientation, disability, or ancestry) or Governor’s Executive Order 526, section 4 (based on race, color, age, gender, ethnicity, sexual orientation, gender identity or expression, religion, creed, ancestry, national origin, disability, veteran’s status [including Vietnam-era veterans], or background) must be filed no later than 300 calendar days after the date the person believes the discrimination occurred. The full complaint procedures are described in a document located at **pvmpo.pvpc.org**.

Pioneer Valley Metropolitan Planning Organization
Endorsement Sheet

FY 2023 TITLE VI Program

Through consensus at its January 24, 2023, posted meeting, the Pioneer Valley Metropolitan Planning Organization (PVMPO) voted unanimously on to endorse the *PVMPO FY 2023 TITLE VI Program* in compliance with FTA Circular C4702.1B



Chair

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II. Overview

Title VI of the Civil Rights Act of 1964 provides that "no person in the United States shall, on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subject to discrimination under any program or activity receiving federal financial assistance." To fulfill this basic civil rights mandate, each federal agency which provides financial assistance for any program is authorized and directed by the United States

Department of Justice to apply provisions of Title VI to each program by issuing applicable rules, regulations, or requirements. During the Obama Administration, the Federal Transit Administration ("FTA") placed renewed emphasis on Title VI issues, including providing meaningful access to persons with Limited English Proficiency ("LEP") and guidance in federal Executive Order 13166.

This document explains the Pioneer Valley Metropolitan Planning Organization (PVMPO) Title VI Program. The Pioneer Valley Metropolitan Planning Organization (PVMPO) is a cooperative body of ten signatories designated by the Governor to act as a forum for ensuring a Continuing, Cooperative and Comprehensive (often referred to as the "3C") decision making of transportation investments within the region. The 3C framework followed by the PVMPO promotes involvement by all levels of government, stakeholders, and public through a proactive public participation process.

This program, conducted in cooperation with the Massachusetts Department of Transportation (MassDOT), assures that Title VI requirements are fully met and that the PVMPO is compliant with federal guidelines and is responsive to the needs of Title VI beneficiaries. The PVMPO is committed and responsible for all civic rights compliance, including the federal Affirmative Action and Equal Employment Opportunity, the Americans with Disabilities Act and the Disadvantage Business Enterprise Programs, and state nondiscrimination provisions such as the Massachusetts Public Accommodation Law. The PVMPO Title VI Nondiscrimination Policy Statement is included with this program update.

For this document, the PVMPO will reference specific guidance from the US Department of Transportation (U.S. DOT), the Federal Transit Administration (FTA) and the Federal Highway Administration (FHWA). The document based on the issued guidelines from parent agencies. In addition to this, the PVMPO followed the recommendations provided by MassDOT's Office of Diversity and Civil Rights, which is the agency responsible for overseeing the PVMPO Title VI compliance.

At the discretion of FTA, information other than what is required by this circular may be requested, in writing, from a recipient or subrecipient to investigate complaints of discrimination or to resolve concerns about possible non-compliance with Title VI. If you need this information or have further questions about Title VI, please contact our Title VI Coordinator:

Gary Roux, Transportation Program Manager
Pioneer Valley Planning Commission
60 Congress Street, Springfield MA 01104
Email: gmroux@pvpc.org
Phone: (413) 781-6045

III. General Requirements

[USDOT 49 CFR Part 21; FHWA 23 §CFR 200; FTA C4702.1B Chapter III]

A. Title VI Assurances

In accordance with 49 CFR Section 21.7(a), the PVPC signed the FTA Civil Rights Assurance on 2/3/2023 and U.S. DOT Assurance statements (Attached). The PVMPO signed FHWA's assurances on 4/22/2025 (Attached).

B. Title VI Program Approval

The PVMPO Title VI Program was submitted to the PVMPO for review and approved at its meeting on 1/24/2023. A signed approval of the PVMPO FY2023 Title VI Program endorsement is presented at the beginning of this document. The PVMPO received an update on the Title VI activities and the status of program at their meeting on 4/22/2025.

C. Title VI Notice

The PVMPO employs a range of methods for promoting awareness of its processes and interest in Title VI concerns. The Title VI Notice is posted in all PVMPO's outreach media types, such as: legal notices, press releases, meeting notices, in emails and in the PVPC's website, among other locations and documents.

A list of the documents where the Title VI Notice is posted follows:

1. Press releases – used to invite the public to participate in workshops and meetings hosted by the PVMPO, and they are distributed to all major and most local newspapers in the region, as well as community organizations.
2. Legal notices – mostly used to announce public review of the PVMPO certification documents or their amendments and are placed in the Springfield Republican with translations to Spanish when appropriate. PVPC also publishes in Republican's El Pueblo Latino.
3. Major documents and publications are made available at major libraries in the region.
4. E-mail LISTSERV – a tool used to contact individuals about upcoming events, meetings, workshops, and seminars and includes municipal officials, legislators, local and regional community, and transportation activists, and interested citizens. The email listserv has is continually being updated and expanded as new community partners are identified.
5. PVPC's website (www.pvpc.org) -The Title VI notice is posted on all the website's pages and a link to a Title VI Policy specific webpage is also available. The website is used to post upcoming meetings, agendas, and meeting minutes, and promotes the website at all public discussions. The

website includes access to all documents produced

by the PVMPO, as well as links to other agencies, maps, local municipalities, and data.

6. PVMPO draft documents – are circulated for public review. The final documents also include the Title VI notice.
7. PVTA provides Title VI notification to its bus riders through with posted notices (in English and Spanish) on all PVTA busses, and at public hearings/workshops, and in public notices.

   The MPO uses the language recommended by MassDOT whenever appropriate. The language is specifically designed for flyers, newspapers, and email.

   1. Flyer language: "This meeting is accessible to people with disabilities and those with limited English proficiency. Accessibility accommodations and language services will be provided free of charge, upon request, as available. Such services include documents in alternate formats, translated documents, assistive listening devices, and interpreters (including American Sign Language). For more information or to request reasonable accommodation and/or language services please contact NAME by DATE at EMAIL ADDRESS or PHONE NUMBER."
   2. Newspaper language: "This meeting is accessible to people with disabilities and those with limited English proficiency. To request accessibility accommodations and/or language services please contact NAME by DATE at EMAIL ADDRESS or PHONE NUMBER."
   3. Email language: "This meeting is accessible to people with disabilities and those with limited English proficiency. Accessibility accommodations and language services will be provided free of charge, upon request, as available. Such services include documents in alternate formats, translated documents, assistive listening devices, and interpreters (including American Sign Language). For more information or to request reasonable accommodations and/or language services please contact NAME by DATE at EMAIL ADDRESS or PHONE NUMBER. Please ask to speak with someone about the PROJECT NAME."

      (Second section, below the instructions to unsubscribe) "Title VI Notice of Nondiscrimination: PVMPO complies with Title VI of the Civil Rights Act of 1964 and related federal and state statutes and regulations. It is the policy of PVMPO to ensure that no person or group of persons shall on the grounds of Title VI protected categories, including race, color, national origin, or under additional federal and state protected categories including sex, age, disability, sexual orientation, gender identity or expression, religion, creed, ancestry, veteran's status (including Vietnam-era veterans), or background, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity administered by PVMPO. To request additional information about this commitment, or to file a complaint under Title VI or a related nondiscrimination provision, please contact PVPC's Title VI Specialist, 60 Congress Street Springfield, MA 01104-3419 413-781-6045 Fax: 413-732-2593 TTY/TDD: 413-781-7168 Website: http://www.pvpc.org.

In addition to this, Title VI Notice to Beneficiaries has been translated to other languages other than English with the support of MassDOT Office of Diversity and Civil Rights (ODCR). These notices are also available online, included in all PVMPO translated public documents and published in media other than English. A copy of the PVMPO's Title VI policy statement and notice is included in Appendix A of this document.

D. Title VI Complaints

As of December 30, 2025, the PVMPO does not have any active complaints, investigation, or lawsuit against it that allege discrimination based on race, color, and/or national origin since the time of the last submission. However, should an investigation, complaint, or lawsuit be filed against the PVMPO alleging such discrimination, the PVMPO has developed procedures to investigate and track Title VI complaints in coordination with MassDOT ODCR in compliance with the requirements established in 49 CFR Section 21.9(b).

An individual can request information related to the Title VI complaint procedures at our primary offices during regular business hours. Also, the procedures and related documents in multiple languages are readily available for download at the Pioneer Valley Metropolitan Planning Organization's website (https://pvmpo.pvpc.org). The documents explain the procedures on how to file a Title VI complaint and are available in Microsoft Word and in Portable Document Format, or PDF. See Appendix B for a copy of the PVMPO Title VI Tracking Sheet, Appendix C for the PVMPO Title VI Complaint Procedures (with translations), and Appendix D for Complaint Forms.

MassDOT ODCR has standardized the complaint forms and procedures among its sub-recipients and the PVMPO has adopted these complaint forms and the procedures and provides these in languages (other than English) in accordance with the (2023) Language Access Plan.

IV. Public Involvement and LEP

[42 USC 2000d et seq.; 49 CFR Part 21; Executive Order 12898; FHWA 23 §CFR 200; FTA C4702.1B Chapter III, Section 4(a)(4), Section 8]

Public involvement overarches all phases of project development. From early stages of need assessment, the planning phase and programming of projects and final implementation. MassDOT also includes project development guidance in the Project Development and Design Guide and in subsequent policy and design directives. This chapter presents the public involvement techniques the PVMPO uses throughout the project cycle that addresses Title VI requirements. The revised PVMPO Public Participation Plan is available online at www.PVPC.org.

A. Minority Representation in the PVMPO

A Memorandum of Understanding (MOU) was signed by the PVMPO members agreeing to work together in undertaking the comprehensive, continuing, and cooperative transportation planning process (3C process), required by the United States Department of Transportation under the provisions of section 134 of Title 23 of the United States Code, as amended, and those of Section 8 of Title 49 of the Federal Transit Act, as amended. The PVMPO membership consists of ten State, Regional, City and Sub-regional officials or their designees. Members of the MPO were asked to participate in a voluntary survey of race/ethnicity, age and income. A copy of the survey is included in Appendix P. This survey will also be extended to other venues and representative groups such as the Joint Transportation Committee.

Composition of the MPO:

The voting members of the Pioneer Valley Metropolitan Planning Organization consist of the following officials or their designee or alternate:

- Secretary of the Executive Office of Transportation
- Administrator of the Massachusetts Highway Department
- Chairman of the Pioneer Valley Planning Commission
- Chairman of the Pioneer Valley Transit Authority Advisory Board
- Mayors of two of the three (3) urban core cities Holyoke, Chicopee, or Springfield.
- Mayor or a Selectman of one of the following four (4) cities and towns outside of the three core cities: Agawam, Southwick, Westfield, West Springfield.
- the Mayor or a Selectman of one of the following five (5) cities and towns: Amherst, Easthampton, Hadley, Northampton, South Hadley.

- a Selectman of one of the following fourteen (14) suburban and rural towns: Belchertown, Brimfield, East Longmeadow, Granby, Hampden, Holland, Longmeadow, Ludlow, Monson, Palmer Pelham, Wales, Ware, Wilbraham

- a Selectman of one of the following seventeen (17) suburban and rural towns:

Blandford	Chester	Chesterfield
Cummington	Goshen	Granville
Hatfield	Huntington	Middlefield
Montgomery	Plainfield	Russell
Southampton	Tolland	Westhampton
Williamsburg	Worthington	

Table - Pioneer Valley MPO Members (2025)

Name	Title
Phillip Eng	Interim Secretary and CEO of the Massachusetts Department of Transportation
Jonathan L. Gulliver	Administrator Massachusetts Department of Transportation Highway Division
Bill Dwyer	Chair of the Pioneer Valley Executive Committee
JM Sorrell	Chair of the Pioneer Valley Transit Authority Advisory Board
Domenic Sarno	Mayor of Springfield (Sub-Region 1)
John Vieau	Mayor of Chicopee (Sub-Region 1)
Michael McCabe	Mayor of Westfield (Sub-Region 2)
Gina-Louise Sciarra	Mayor of Northampton (Sub-Region 3)
James Whalen	Holland Selectboard (Sub-Region 4)
Roger Fuller	Chesterfield Selectboard (Sub-Region 5)
Rick Sullivan	Economic Development Council of Western Massachusetts
Alternates	
Joshua A. Garcia	Mayor of Holyoke (Sub-Region 1)
William Reichelt	Mayor of West Springfield (Sub-Region 2)
Vacant	Sub Region 3
Vacant	Sub-Region 4
Stephen Thor Johnson	Town of Southampton (Sub-Region 5)
Ex-Officio (Non-Voting)	
Joshua A. Garcia	Mayor of Holyoke (Sub-Region 1)
William Reichelt	Mayor of West Springfield (Sub-Region 2)
Vacant	Sub Region 3
Vacant	Sub-Region 4
Stephen Thor Johnson	Town of Southampton (Sub-Region 5)

To facilitate the implementation of the 3C process and to expand involvement in the PVMPO functions, the Pioneer Valley Joint Transportation Committee was established by the MPO. The Advisory Committee provides a forum for broad public participation, technical and citizen input in the transportation planning process. It brings together public agencies, elected and appointed officials, transportation providers, environmental interests, technical experts, specialists, businesspersons and citizens concerned with transportation plans and programs.

The Advisory Committee membership consists of a broad and balanced spectrum of providers and users of any form of transportation. Any individual is welcome to participate in any open meetings of the Advisory Committee as a non-voting participant.

The JTC formed under provisions outlined in the Memorandum of Understanding, is the prime policy advisory body regarding transportation planning issues to the Pioneer Valley Metropolitan Planning Organization (MPO). As such, the JTC is composed of the following:

1. One representative and one alternate from each of the 43 communities comprising of the Pioneer Valley Regional Planning district (Voting Members).
2. Staff representatives of the Pioneer Valley Planning Commission (Ex-Officio*).
3. A representative of the MassDOT Highway Division for District One and District Two as appointed by the Administrator of the Highway Division. (One Vote collectively)
4. A representative of MassDOT as appointed by the Secretary of Transportation (Ex-Officio*).
5. Representatives of the other appropriate state agencies as invited by the Secretary of Transportation (Ex-Officio*).
6. A representative of public and private institutions, consumer groups and associations appointed by either the PVPC or by the Administrator of the MASSDOT HIGHWAY DIVISION acting in consultation with the other signatories (Voting Member).
7. A representative of the Pioneer Valley Transit Authority (PVTA) (Voting Member).
8. A representative of Federal Highway Administration (FHWA) (Ex-Officio*)
9. Airport Representative (Voting Member)
10. Motor coach industry represented by Peter Pan (Voting Member)
11. Rail Freight industry represented by the Pioneer Valley Railroad (Voting Member)
12. University of Massachusetts (Voting Member)
13. A representation for the interests of disability.
14. An individual with representation for pedestrian interests.
15. A representative designated by the Massachusetts Bicycle Coalition (MassBike), Pioneer Valley Chapter (Voting Member)

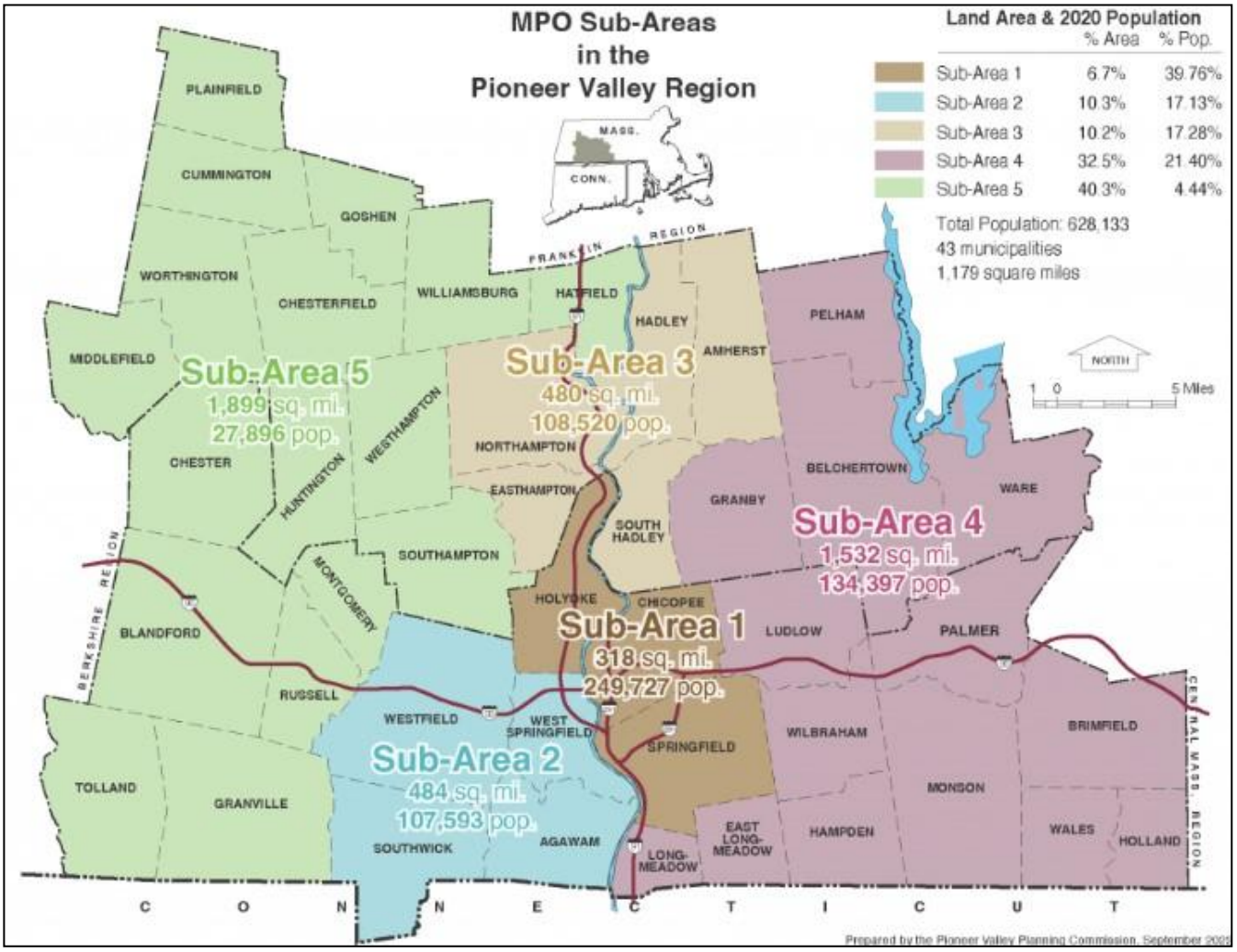
    * Ex-Officio members or representatives do not have voting status

Table - Pioneer Valley Joint Transportation Committee Members and Alternates 2025

Community	Member	Alternate
Agawam	Michelle Chase	Michael Albro
Amherst	Guilford Mooring	Jason Skeels
Barnes Municipal Airport	Daniel Shearer	Vacant
Belchertown	Linda Leduc	Douglas Albertson/ Steve Williams
Blandford	Michael Szlosek	Vacant
Brimfield	Judith Carpenter	Vacant
Chester	Charles Dazelle	Vacant
Chesterfield	Matt Smith	Vacant
Chicopee	Elizabette Batista	Doug Ellis
Cummington	Alan Taylor	Vacant
East Longmeadow	Mark Berman	Bruce Fenney
Easthampton	Diane Rossini	Allyson Manuel
Goshen	Dawn Scaparotti	Peri Hall
Granby	David Derosiers	Vacant
Granville	Mathew Streeter	Scott Loomis
Hadley	Scott McCarthy	Jim Maksimoksi
Hampden	Vacant	Vacant
Hatfield	Garrett Barry	Andrew Levine New DPW Marlow Warner
Holland	Brian Johnson	Larry Mandell
Holyoke	Matt Sokop	Jeffrey Burkott
Huntington	Vacant	Vacant
Longmeadow	Timothy Keane	Vacant
Ludlow	Jim Goodreau	Marc Strange
MassBike	Alexis Hosea-Abbott	Vacant
MassDOT District 1	Mark Moore	Peter Frieri
MassDOT District 2	Paula Simmons	Daryl Amaral / Patty Leavenworth / Laura Hanson
Middlefield	Rodney Savery, Jr.	Vacant
Mobility Impaired Representative	Carmen Rosado (STAVROS)	Vacant
Monson	Benjamin Murphy	Jennifer Wolowicz
Montgomery	Curtis Bush, Jr.	Vacant
Northampton	Carolyn Misch	Vacant
Palmer	Max Ballou	Heidi Mannarino
Pelham	Rick Adamcek	Vacant
Pedestrian Representative	Betsy Johnson - Walk Springfield	Dan Call – Westfield Greenway
Peter Pan Bus Lines	Peter Picknelly, Jr.	Vacant
Pioneer Valley Railroad	David Pederson	Vacant
Pioneer Valley Transit Authority	Paul Burns	Vacant
Plainfield	Walter Jennings.	Vacant
Russell	Thomas Kulig	John Hoppe
South Hadley	Lisa Wong	John Broderick
Southampton	Randall Kemp	Scott Szczebak
Southwick	Jon Goddard	Vacant
Springfield	Andrew Krar	Christopher Cignoli/Peter Shumway
Tolland	James Deming	Kate Donovan
University of Massachusetts	Connie Englert	Greg Young
Wales	Chris Ryan	Rod Kincaid
Ware	Stuart Beckley	Vacant
Western Massachusetts EDC	Vacant	Vacant
Westfield	Vacant	Peter Miller Jr.
Westhampton	Bill Jablonski	Douglas FInn

Community	Member	Alternate
West Springfield	Trevor Wood	Connor Knightly
Wilbraham	Tonya Caparello	Dena Grochmal
Williamsburg	Daniel Banister	Nick Dines
Worthington	Charley Rose	Peggy O'Neal

Figure 1: Pioneer Valley MPO Representation



B. Public Participation Plan

The PVMPO Public Participation Plan (PPP) was developed with input from a broad cross section of community stakeholders. Input on ways to improve outreach, communication, and

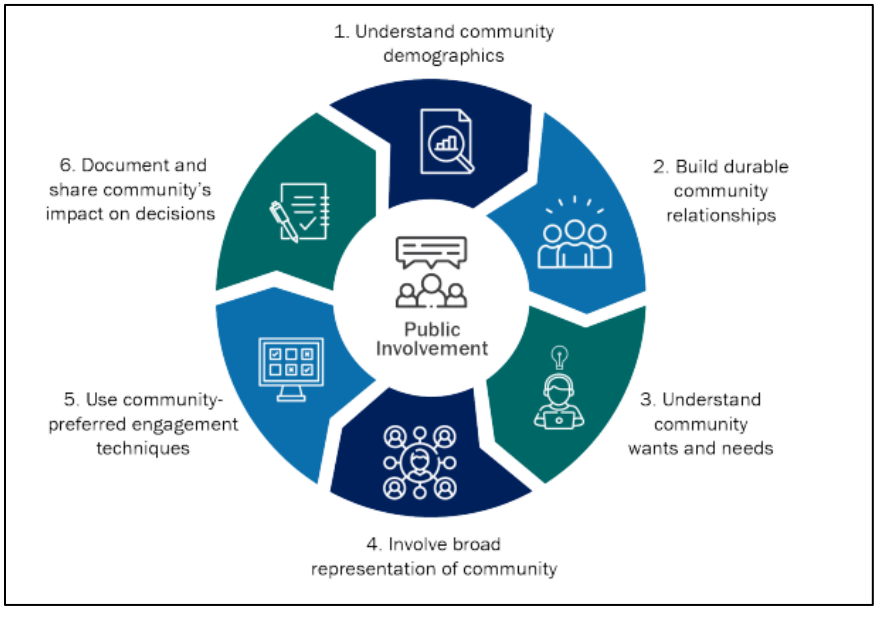
feedback on transportation planning issues continues to be and ongoing evolving process as the PVMPO continues to reach out to nontraditional partners and works to design methods to reach a diverse and changing population. The PVMPO's Public Involvement Statement summarizes the goals of the plan:

" The Pioneer Valley Metropolitan Planning Organization (PVMPO) has a proactive public involvement process that provides complete information, timely public notice, and full public access to PVMPO activities at all key stages in the decision-making process. The PVMPO involves the public early in the planning process, and actively seeks out the involvement of communities most affected by plans or projects. The Region's transportation plans and programs are developed in a manner that assures that the public, and affected communities, are consulted and afforded ample opportunity to participate in the development of such plans. "

The PPP is the PVMPO's plan for outreach in identifying needs, planning and project development. Through the Joint Transportation Advisory Committee, the PVMPO proactively monitors techniques to implement any necessary refinements that may be needed. The PPP has been amended several times to incorporate new initiatives and reinforce existing outreach activities. In 2022 PVPC coordinated with stakeholders to redesign a new MPO web site.

Following MassDOT's guidance, the PVMPO will continue to review its PPP to reflect the new protocols and strategies included in MassDOT's Public Participation Plan which at the date of the completion of this document, was still in development. The MPO continues to support virtual meeting formats for many outreach activities and follows guidance available from FHWA through ongoing trailing opportunities.

Features of Meaningful Public Involvement



US DOT: Promising Practices for Meaningful Public Involvement in Transportation Decision-Making

C. Identification of Needs

The PVMPO has historically made a concerted effort to involve the region's disabled, elderly, low-income and minority populations. The PVPC has actively collaborated with a wide range of organizations in partnerships to identify and address local and regional transportation, public health, and safety issues. The PVMPO engages a broad cross section of the community through these collaborations. Ongoing efforts such as the Plan for Progress, Regional Transportation Plan, Welfare to Work Program and Regional Comprehensive Land Use Plan have created relationships with open lines of communication.

The PVMPO makes a concerted effort to involve and address the needs of individuals or neighborhoods with Limited English Proficiency. The PVMPO routinely conducts outreach with language barriers in mind.

Following FHWA and FTA the guidance the PVMPO organizes the public participation to allow for consultation with organizations representing low income and minority populations and coordinated the transportation outreach into the meetings and schedules of these stakeholders. PVPC is actively involved in creating programs and projects that directly addressed local needs. The issues and concerns identified are incorporated into projects, programs and specific tasks through the Unified Planning Work Program, Transportation Improvement Program, and the Regional Transportation Plan. As part of ongoing public outreach efforts, the MPO collaborates on a Transportation Outreach Resource list of contacts with organizations and interested parties that is updated annually and shared with MassDOT. PVPC routinely utilizes the MassDOT Engage Tool to identify outreach goals. Some of the community organizations included in the past include:

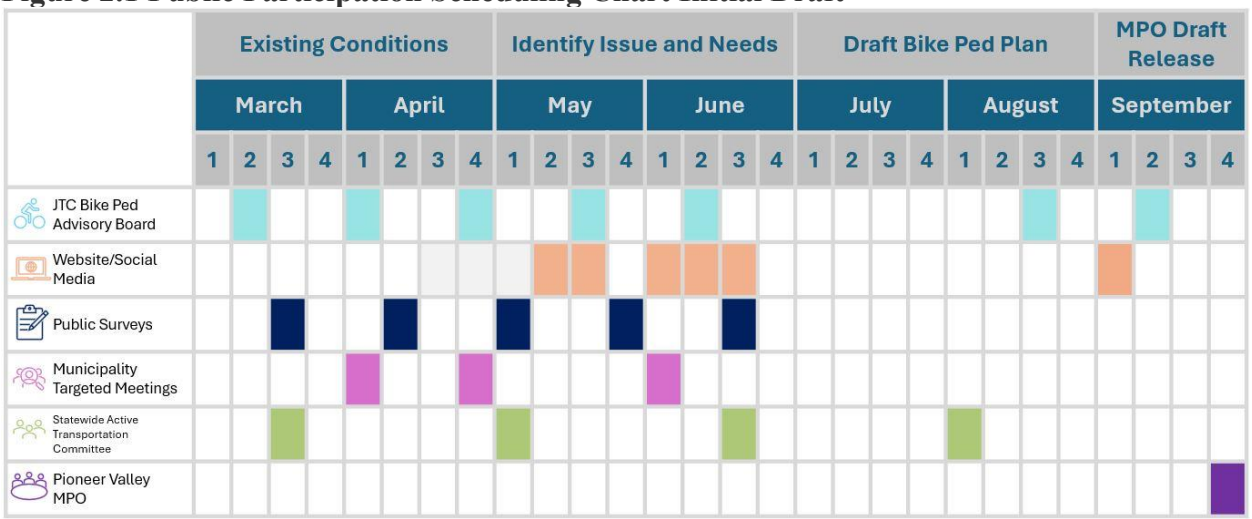
- Springfield Partners for Community Action
- WalkBike Springfield
- MassBike
- STAVROS
- City of Springfield Office of Elder Affairs
- City of Springfield Office of Planning and Economic Development
- City of Springfield Parks Department
- Concerned Citizens of Mason Square
- Develop Springfield Corporation
- Enterprise Farm
- Gardening the Community
- HAP Housing
- Health New England
- Mason Square Health Task Force

- Mass in Motion
- Mass Mutual
- Massachusetts Department of Public Health Western Region
- New North Citizens Council
- Partners for a Healthier Community
- Pioneer Valley Asthma Coalition
- Pioneer Valley Planning Commission
- Pioneer Valley Riverfront Club
- Public Health Institute of Western Massachusetts
- Springfield Housing Authority
- Springfield Partners for Community Action
- Springfield Vietnamese American Civic Association, Inc.
- University of Massachusetts Amherst
- Vietnamese Health Project/ Mercy Medical Center

Ongoing specific engagement with community organizations and groups also includes the following:

In 2025 PVPC launched an extensive regionwide outreach effort for the update to the Pioneer Valley Reginal Transportation Plan. The draft Regional Bicycle and Pedestrian Transportation Plan for the Pioneer Valley underwent a public review and comment period consistent with the Pioneer Valley Region Public Participation Process. Early in the development of the plan, staff conducted regular presentations to the advisory group and sought members' input for the development of the draft document. Other virtual and in-person events were scheduled during the formal four month long public participation process (Figure 2.1).

Figure 2.1 Public Participation Scheduling Chart Initial Draft



During the Spring of 2025, staff developed a set of informational engagement products to begin the outreach efforts for the process of updating the plan. These products included the following:

- Document Naming Preference Survey
- Webpage: http://pvmpo.pvpc.org/transportation-planning/Regional-Bicycle-and-Pedestrian-Plan (A major recent update to the agency website in July 2025 changed the plan's page link to: https://pvpc.org/our-work/regional-bicycle-and-pedestrian-plan/)
- Overview Presentation Slides
- Walking and Biking Stated Preference Survey
- Pioneer Valley Regional Bicycle and Pedestrian Plan Data Viewer/Editor Interactive Map
- Game of Spin the Wheel for a Chance to Win Million Dollar Bills in Play Money and Allocate them to Various Bicycle and Pedestrian Transportation Projects of Choice.

In addition to these products, other resources were made available online on a dedicated webpage for the 2025 plan update. A copy of the surveys is included in the report Appendix document posted online.



Regional Bicycle and Pedestrian Plan Outreach During Bike Month in Northampton, MA

PVPC reached out to local groups and organizations to present the plan and seek feedback from potential stakeholders. Table 2.1 lists the types of presentations conducted as part of the outreach efforts of the plan.

Table 2.1 Outreach Events

Date	Event
Monthly	Bicycle, Pedestrian, and Complete Streets Sub-Committee
August 13, 2025 September 10, 2025	Pioneer Valley Joint Transportation Committee Meetings
August 26, 2025 September 23, 2025	Pioneer Valley Metropolitan Planning Organization Meetings
December 5, 2025	Walk/Bike Springfield
February 2025	Bike/Walk Holyoke Committee Meeting
March 11, 2025	Presentation at Age Friendly Pioneer Valley Committee Virtual Meeting
March, 2025	Amherst Transportation Committee
April 10, 2025	Walk/Bike Springfield
April 25, 2025	UMass-Amherst Informational Tabeling at Earth Day Event
Weekly during April 2025	Virtual Meetings in Collaborating with MassBike and Local Bike Advocates Planning for the Regional Bike Month Events
May 2025	Informational Tabeling at Select Bike Month Events
May 8, 2025	Presentation at the Western Massachusetts Transportation Advocacy Network Virtual Committee Meeting
May 20, 2025	Presentation at Westfield's Friends of Columbia Rail Trail
June 3, 2025	Presentation at Strong Towns Northampton Chapter Meeting

The PVPC staff offered status updates on the development of the draft plan to advisory committees such as the Bicycle, Pedestrian, and Complete Streets (BPCS) Sub-Committee of the Joint Transportation Committee, and the Pioneer Valley Metropolitan Planning Organization. Brief presentations on the progress of various sections of the plan were shared by staff regularly. Comments received during these meetings were incorporated into the plan. The monthly BPCS meetings were particularly useful for getting feedback from local community representatives about the content of the plan. Additionally, targeted outreach meetings were scheduled for special interest groups such as the regional Age Friendly Community committee and the regional Bike Month planning committee. Other special interest groups, such as Strong Towns Northampton and Walk Bike Springfield, were approached by visiting and speaking with their members at their pre-existing local community committee meetings.

The Pioneer Valley MPO released the full draft of the plan on August 26, 2025. Public comments were accepted until September 15, 2025. Both paper and electronic copies of the plan report were made available upon request during the formal public participation process. The

plan's report draft was made available for download from the plan's web page at https://pvpc.org/our-work/regional-bicycle-and-pedestrian-plan/. All written comments received about the plan draft report are included later in the Appendix posted online.
Two news releases to the media outlets were sent out in March and May 2025. Both press releases garnered local media attention and a public interview to introduce the planning effort being undertaken as part of the regional Bicycle and Pedestrian Plan 2025 Update The story was picked up by WWLP and MassLive news agencies (Figure 2.2).



ValleyBike and PVPC Informational Tables at the UMass-Amherst Earth Day Extravaganza

PVPC regularly met with **Walk Bike Springfield** and the **Springfield Department of Public Works** in 2025**.** With a significant population at risk for heart disease and stroke, Springfield faces significant health challenges. This collaborative effort helps to bring attention to transportation safety and supports MassDOT goals of increasing biking, walking and transit use and addresses specific strategies for reducing transportation related injuries and fatalities in addition to other associated goals (improved air quality, healthier communities, etc.).

In 2025, the Pioneer Valley Planning Commission (PVPC) partnered with various public and private organizations to encourage bicycling as part **of Bay State Bike Month in the Pioneer Valley**. In collaboration with municipalities, advocacy groups, and businesses, PVPC promoted public awareness and advocated for policies and programs that encourage bicycling. Events for Bay State Bike Month 2025 were held from Wednesday, April 30th to Saturday, May 31st. This is the 26th year that the Pioneer Valley Planning Commission has coordinated this initiative in the Pioneer Valley region.

PVPC staff created a poster listing local bike events in the Pioneer Valley Region during Bay State Bike Month 2025 and posted it on the PVPC's agency website. Upon request, PVPC staff printed color copies of the poster and dropped them off to various local partners to help spread the word out and assist in advertising the various events happening throughout the valley. This

year's events included the popular bike breakfast hosted by a few partners in the region during Bike Month featuring sponsorships by local food businesses. Some 23 events were held during the 2025 Bay State Bike Month in the Pioneer Valley. These events took place in Amherst, East Longmeadow, Greenfield, Northampton, Springfield, South Deerfield, Westfield and Williamsburg. Events occurred during various times and days to reach as many bicycle enthusiasts and potential cyclists as possible. In order of occurrence, local events included the following:

- Northampton: Bike Commuting 101
- East Longmeadow: Group Rides
- Westfield: Bike Commuting 101
- East Longmeadow: Ladies Road Ride
- Springfield: Finish the Rail Trail Talk
- Amherst: Regional Bicycling and Pedestrian Plan Public Engagement Information Table
- Northampton: Bike Lab (DIY Bike Fixing)
- Northampton: Bike Repair Clinic
- Greenfield: Franklin County 2025 Bike Breakfast
- Northampton: Community Bike Breakfast
- Westfield: Mayor's Bike Ride
- Northampton: Bike Camping 101
- Northampton: May Bike Party Ride
- Springfield: World's Largest Pancake Breakfast Bike Valet
- Williamsburg to Belchertown: American Revolution 250 Ride
- Westfield: ValleyBike Demonstration Day
- East Longmeadow: Bike Rodeo
- South Deerfield: Wheeling for Healing
- Deerfield: Ritual MTB Film Tour
- Westfield: Ride of Silence
- Northampton: Guided Great Tree Ride

Bay State Bike Month Outreach in Northampton 2025

The PVMPO continues to work with our partners to identify community needs through its outreach process for the development of the Regional Transportation Plan (RTP). The RTP was last updated in 2023 and the PVMPO has incorporated and extensive regional outreach strategy based on the lesson learned from this effort.

D. Limited English Proficiency

The PVMPO makes a special effort to seek out and consider the needs of individuals or neighborhoods with Limited English Proficiency. The PVMPO engages persons with LEP with regard to region wide planning activities such as the adoption of the Regional Transportation Plan, Unified Planning Work Program, transit studies, or an updated TIP. The PVMPO outreach to Spanish speaking residents is a routine undertaking. Meeting notices are available upon request in Spanish, with an opportunity to request translator services highlighted in the notice. Important reports are summarized and translated into Spanish upon request. With regard to special activities focused on a specific neighborhood or corridor, maps depicting the distribution of non-English speaking persons will be consulted at the beginning of any such project to determine what, if any, special outreach in any language other than English should be undertaken. If it is determined that a special outreach is warranted, PVMPO consults with neighborhood groups such as ethnic and religious associations to determine the best method for reaching and involving those non-English speaking residents.

Executive Order 13166, issued in 2000, expanded the impact of the 1964 Civil Rights Act and responded to the concern that persons with limited English proficiency deserve equal participation in the transportation planning process. In accordance with the Executive Order, the U.S. DOT issued the *Policy Guidance Concerning Recipient's Responsibilities to Limited English Proficient (LEP) Persons*, which is modeled after the U.S. Department of Justice's general LEP policy guidance document. As described in the guidance, DOT recipients are required to take reasonable steps to ensure meaningful access to their programs and activities by LEP persons.

PVPC developed an LAP that was reviewed and approved by FTA in 2013 and has continually been revisited for updates related to new ACS reporting. The PVMPO utilizes the four-factor analysis to determine the level and extent of language assistance measures required to sufficiently ensure meaningful access to transportation planning information within the region. The four-factor analysis is based on FTA guidance as published in April 13, 2007 entitled *"Implementing the Department of Transportation's Policy Guidance Concerning Recipients' Responsibilities to Limited English Proficient (LEP) Persons: A Handbook for Public Transportation Providers."* A copy of the 2023 PVMPO LAP plan is available on the MPO website.

PVMPO's prior experience with LEP individuals is extensive. The region includes communities with diverse ethnicities, including many people for whom English is not their native language.

It has been helpful in recent instances where PVMPO staff has shared cultural backgrounds with ethnic groups in the region. To expand on the strengths of diversity in our staff, PVPC conducted a language literacy assessment. A database of staff and the languages spoken was compiled.

The PVMPO is engaged with a wide range of community-based organizations that serve LEP persons through participation in meetings of organizations and agencies that deal with LEP issues and through public outreach activities. PVMPO staff participates on an ongoing basis in the meetings and activities of the community and municipal organizations. Other regularly scheduled coordination efforts include:

- Pioneer Valley Joint Transportation Committee Meetings
- Pioneer Valley Planning Commission Meetings
- Pioneer Valley JTC Bicycle and Pedestrian Advisory Committee
- Springfield Built Environment Meeting
- WalkBike Springfield meeting

Figure: Languages Spoken in the Pioneer Valley Metropolitan Planning Region

Language Spoken	# of People	% of Total
Total Population	664,580	
Spanish	34,815	5.24%
Other Indo-European languages	4,856	0.73%
Russian, Polish, or other Slavic languages	4,528	0.68%
Chinese	2,311	0.35%
Other Asian and Pacific Island languages	2,213	0.33%
Vietnamese	1,663	0.25%
Arabic	961	0.14%
French, Haitian, of Cajon	933	0.14%
Other and unspecified languages	630	0.09%
Korean	345	0.05%
Tagalog (incl. Filipino)	60	0.01%
German or other West Germanic	0	0.00%

E. Dissemination of Title VI Information

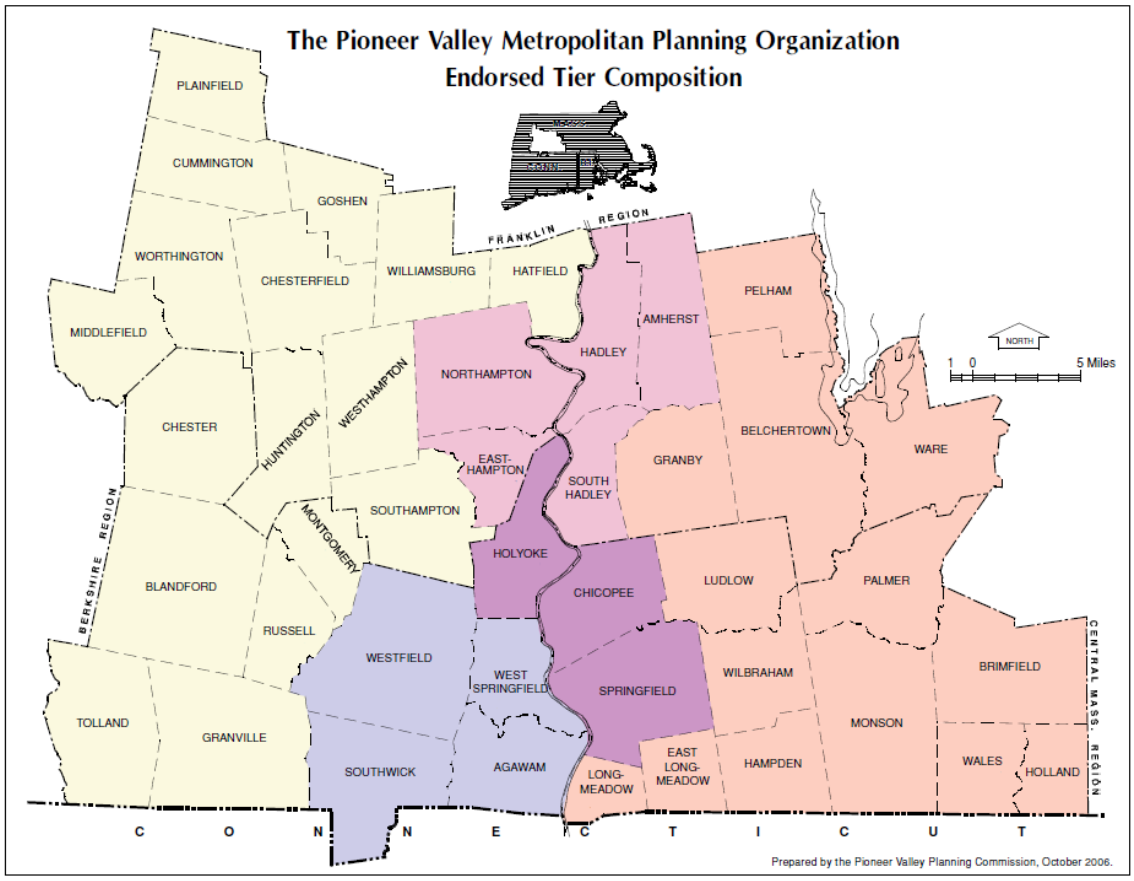
The MPO utilizes several methods of communicating with the public. These methods include

messaging on Constant Contact, social media (Twitter, Facebook, and YouTube), the PVMPO's website, through board meetings and committee meetings, virtual meetings, stakeholder outreach, and in person public events. The dissemination of Title VI information is associated with this outreach and other MPO activities through the action of physically posting notice, or referencing Title IV with meeting notices, documents, agendas, and formal actions items at JTC and MPO meetings. The MPO's website is the main repository for documentation of the MPO's Title VI Program and related information. Vital documents are translated into Safe Harbor Languages and the MPO is working to post documents in both PDF and HTML. The web site was revised specifically to make Title VI resources and documentation more visible and more accessible. The MPO staff make a concerted effort to respond to requests for alternative document formats. Participants in the planning process can request materials in accessible formats by email, telephone, or US mail. In 2022 the MPO website was revised to enable Google Translate that allows for translation into dozens of languages. All MPO public documents contain the full or abbreviated notice of nondiscrimination, notification that translations are available upon request, and that accessible accommodations can be made available upon request. In-person meeting locations for the MPO have wall mounted board with the notice of nondiscrimination (in seven languages). The MPO maintains several email distribution lists including Joint Transportation Committee, and a Transportation Equity contact list comprised of community-based organizations and nonprofits including organizations and individuals representing traditionally underserved populations. These email lists are used to keep the public informed of opportunities to participate in the planning process. Translations for vital documents are available in accordance with the MPO's Language Access Plan and these translated documents include translated versions of the notice of nondiscrimination and the ability to request translated and accessible versions of documents.

V. Demographic Profile

The PVPC region is composed of the 43 municipalities of Hampden and Hampshire Counties shown Figure 1. The estimated population of this region in 2020 was 628,133. The region measures 1,179 square miles and includes a mix of urban, suburban, and rural communities. The majority of the PVPC region is within the Springfield, Massachusetts Metropolitan Statistical Area (MSA). For Title VI demographic impact analysis, the MPO uses the definition of "minority" and "low-income" geographic areas that was approved by FHWA for the PVMPO. The full method and application are described in the PVMPO Regional Transportation Plan.

The PVMPO region is comprised by 43 municipalities shown in Figure 1 below.



The total household population as of 2020 stands at 244,212. Between 2000 and 2010, the region's population grew by 3.6%. Population growth remained steady until 2010 but slowed significantly between 2010 and 2020; only experiencing a net growth of .87%. The population of the Pioneer Valley region grew as a direct result of foreign immigration but has declined slightly since 2017. Despite the modest population growth from 2010 to 2020, the number of households present in the Pioneer Valley region still increased by 1.6%. Overall household size is decreasing. Only 20% of all households report a size of four or more. Over 64% of all households are comprised of 1 or 2 occupants.

A. Minority Populations

The PVMPO method defines "minority" as "the population that is not identified by the census as White-Non-Hispanic" in the 2020 US Census. The racial or ethnic groups included are:

- White Non-Hispanic
- Black or African American
- Hispanic or Latino (of any race)
- Asian (including Native Hawaiian, & other)
- American Indian (& Alaska Native)
- Some other race
- Two or More Races.

Of the PVMPO region's 628,075 residents (ACS 2021), 22.75 percent meet this definition of minority. When this analysis was applied to the census block groups in the region, the finding was that there are 190 block groups with a minority population greater than the regional average of 22.75 percent. Summary results are shown in Figure 1 and viewable in scalable detail using this online map link.

The PVMPO method defines a "low income" area as one with a proportion of people living at or below the federally defined poverty level that exceeds the proportion of people in poverty in the region. The percentage of people living in poverty in the Pioneer Valley region is 14.62 percent. This analysis has also been used at the census block group geographic level and is shown in Figure 2 and is available for viewing in greater detail through an associated link here.

For the Title VI demographic impact analysis data was applied at the census block group geographic level and shown in Figure 2.

Figure 2

Census Block Groups with Minority Populations Exceeding Regional Average of 23.48%

Source: ACS 2016-21

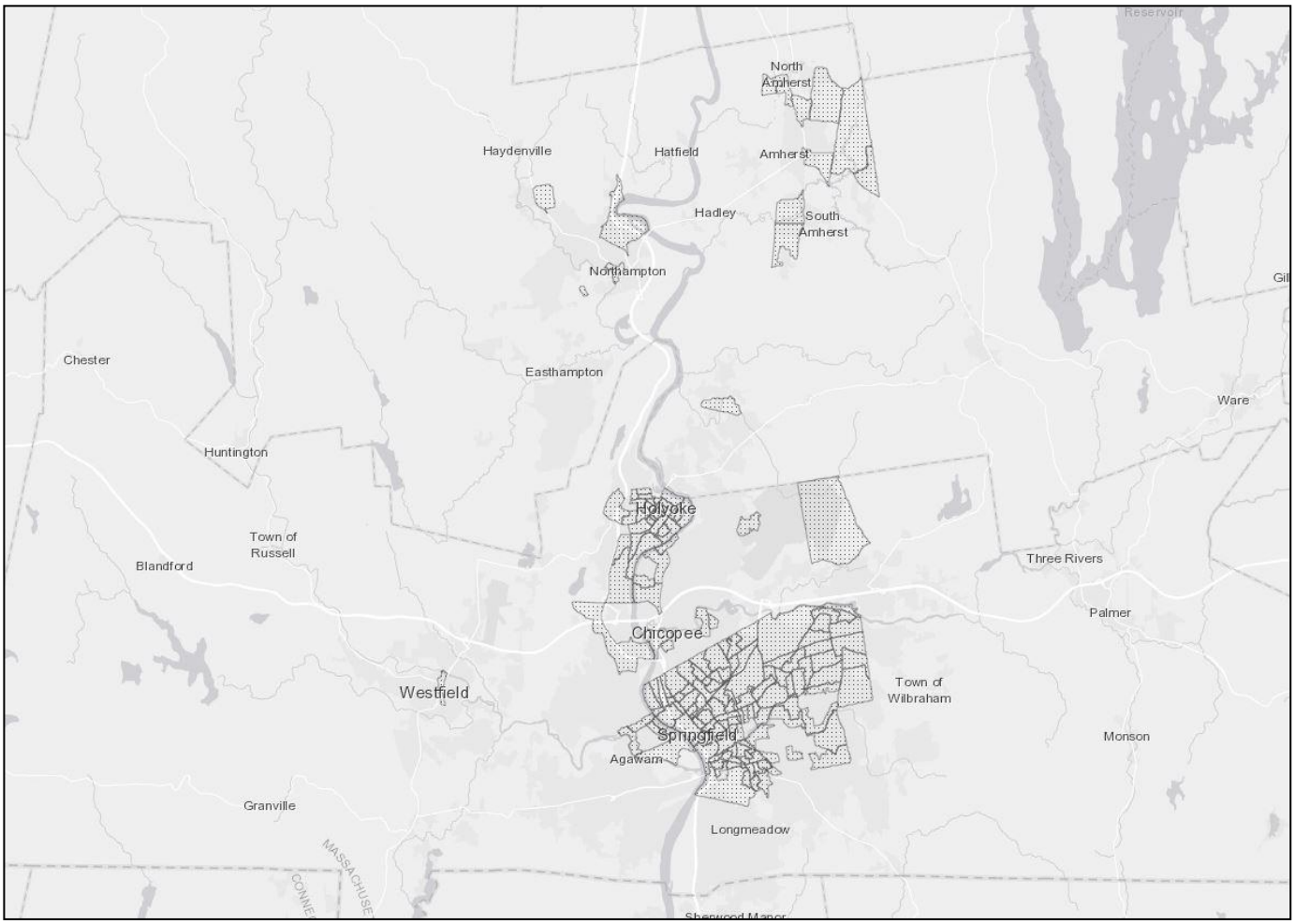
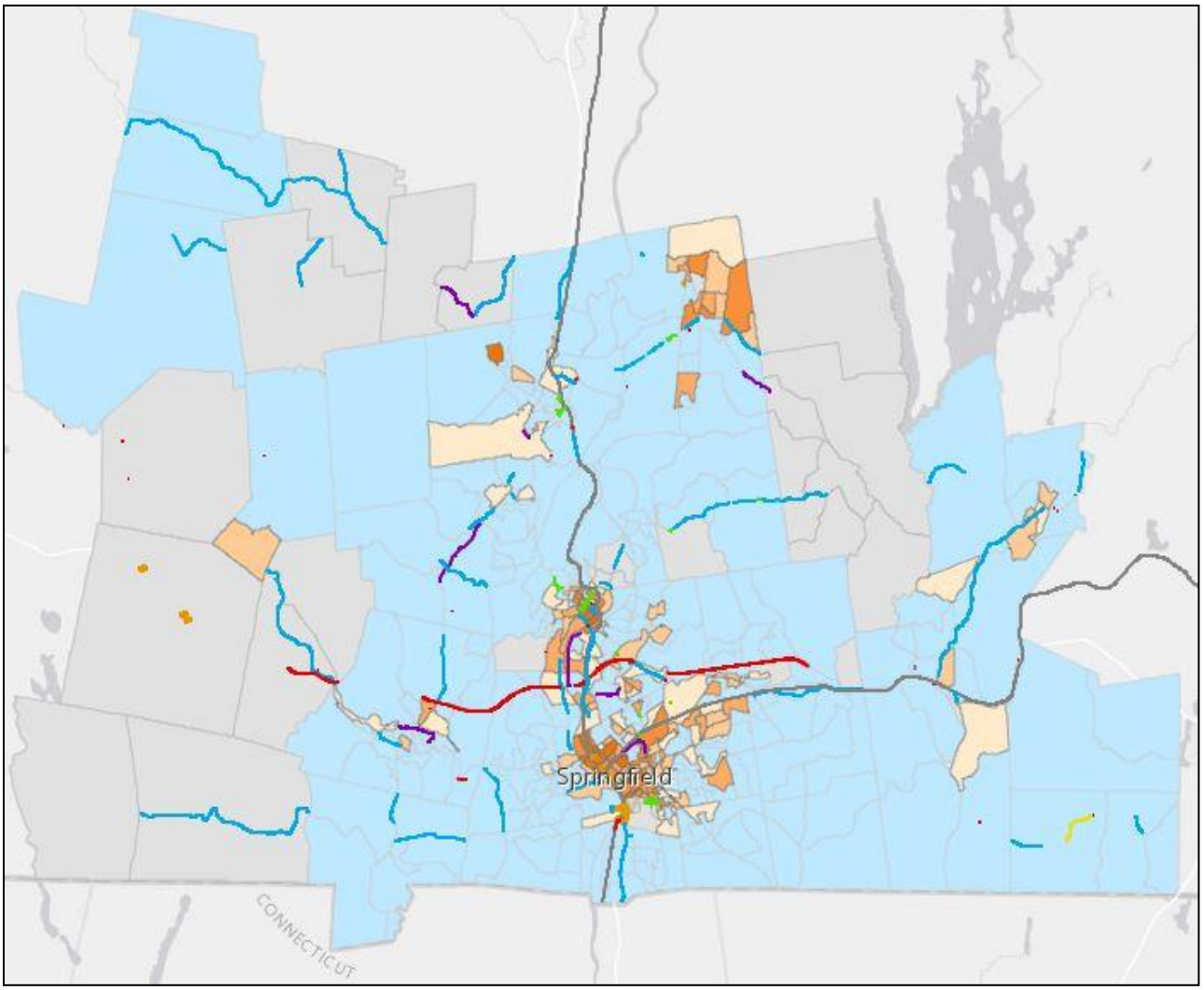


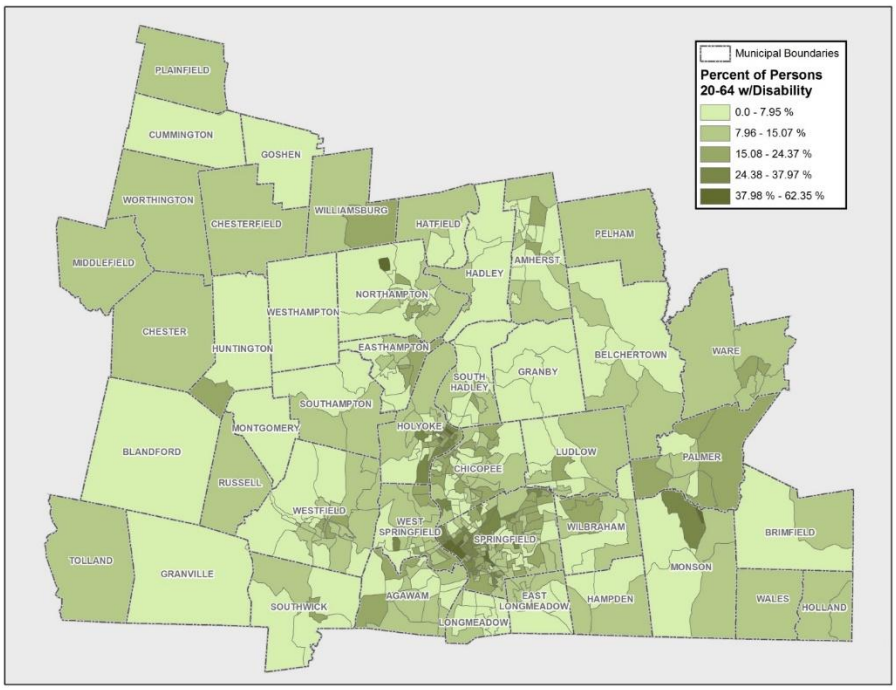
Figure 3
Census Block Groups with a Poverty Rate Exceeding the Regional Average of 14.62%
Source: ACS 2016-21



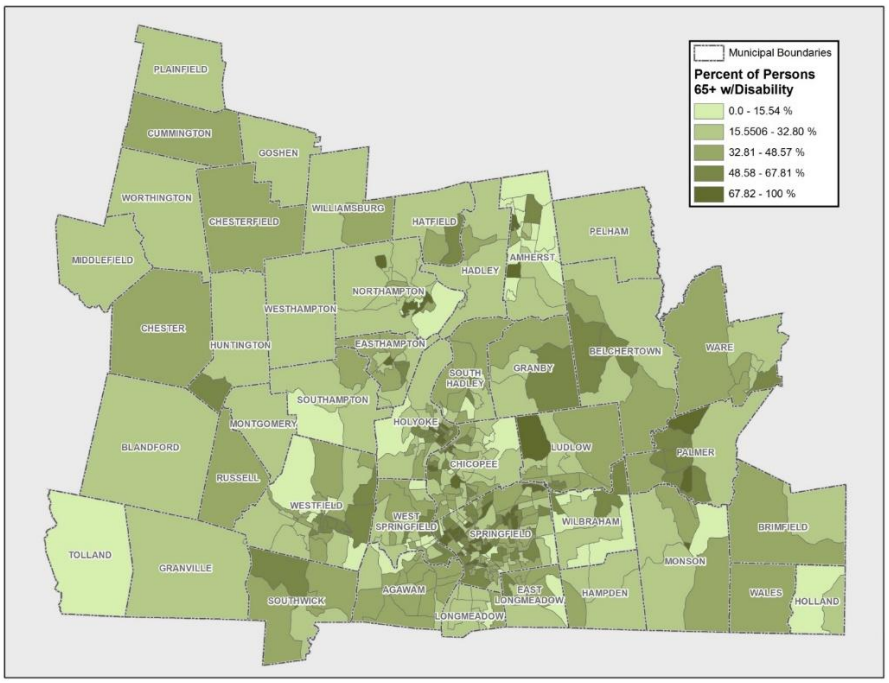
B. Identification of Persons with Disabilities

In identifying "Persons with Disabilities" PVPC used the Census definition of employed persons with a disability between ages 21-64. A more inclusive definition of people needing transportation services would also include age groups 5 and younger, and children aged 5-17. However, because these age groups are not considered part of the workforce that typically needs daily transportation; they are not included in this analysis. The update of this report used the American Community Survey block level estimates for this data.

Figure– Census Block Groups- Individuals in the Pioneer Valley Age 21-64 with Disabilities



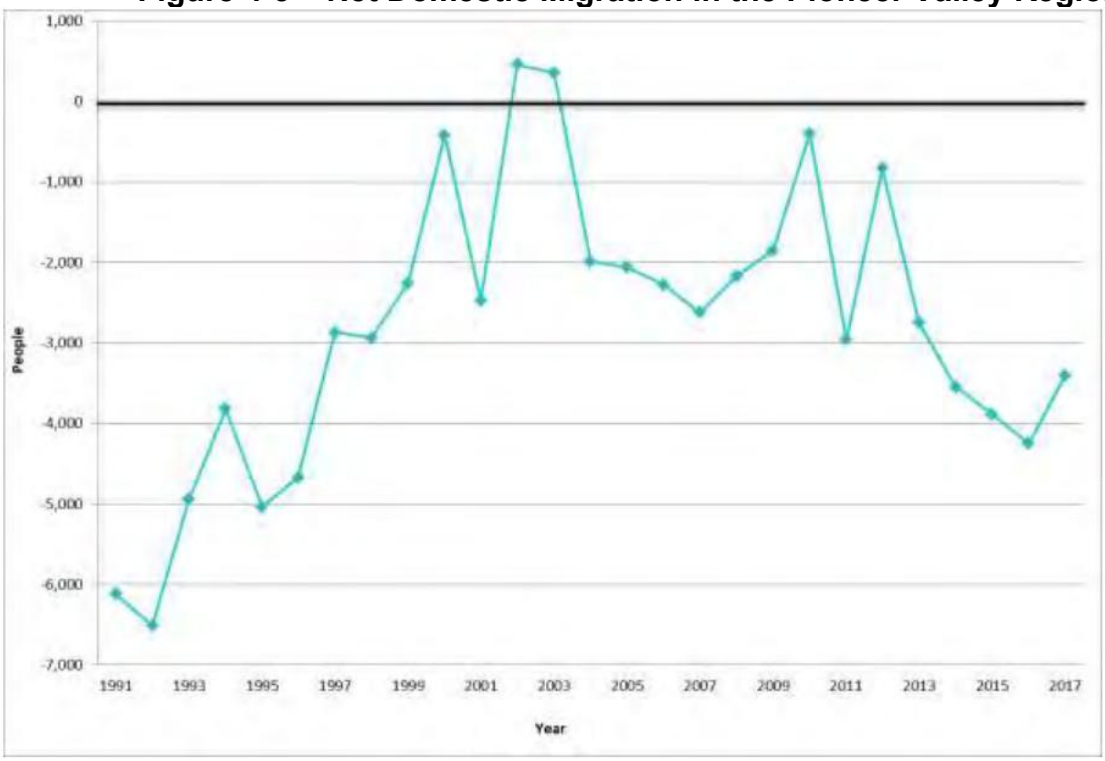
Figure– [Census Block Groups](#)- Individuals in the Pioneer Valley Age 65+ with Disabilities



1. Foreign Born Demographics and Migration

Retaining the population base has been a challenge in the Pioneer Valley region. Although trends of out-migration decreased between 1991 and 2002, it appears that this trend is reversing. During the recession of the 2000s when the housing market crashed, net outmigration decreased significantly, reflecting similar trends to those in previous economic downturns. However, net-out migration has been increasing steadily since then. In 2011, net out-migration was over seven times higher than in 2010. Although this trend reversed between 2016 and 2017, net out-migration in the Pioneer Valley region is overall on the rise.

Figure 4-5 – Net Domestic Migration in the Pioneer Valley Region



Source: U. S. Census Bureau Population Division

The Pioneer Valley has always been a destination for foreign immigrants, and this continues to be the case. From 2000 to 2009 inclusive, a total of 13,656 new immigrants settled in the Pioneer Valley region. In fact, if not for foreign born immigration, the Pioneer Valley region would have experienced a net loss of population between 1990 and 2000. This trend of foreign immigration has continued since 2010, which has seen an additional 14,663 people immigrating to the region from another country.

VI. Planning and Project Selection Process

[FTA C4702.1B Chapter VI, Section 2(a)(3)]

The PVMPO is responsible for endorsing official transportation policy and the development of regional planning documents, including a long-range Regional Transportation Plan (often referred to as an RTP), Transportation Improvement Program (TIP), Unified Planning Work Program (UPWP), Congestion Management Program (CMP), and developing a broad Public Outreach Program. All these planning activities require early involvement of local legislators, chief local officials, stakeholders, citizens and other interested parties with full consideration of the principles of Title VI and also Environmental Justice.

The PVMPO relies on a multi-step process to assess the benefits and burdens of transportation system investments for low-income populations and minority populations.
These steps include:

1. Identification of transportation investments programmed through the Transportation Improvement Program (TIP) and Regional Transportation Plan (RTP).
2. Scoring and prioritization of programmed TIP projects.
3. Analysis of programmed TIP project locations in relation to census block groups (defined as by the percentage of low-income and/or minority residents that exceed the regional average) to determine the relative distributional equity of programmed transportation investments.
4. Distribution of Unified Planning Program Work (UPWP) tasks.

A. Project Priority Criteria and Selection Process

The prioritization process uses a "Transportation Evaluation Criteria" (TEC) set forth by MassDOT predecessor organizations and is utilized in the development of the TIP project listings. Potential regional target-funded projects are evaluated when considered for programming. The results of the evaluation, along with other critical benchmark data concerning project status and readiness, are used to assist in the selection of TIP target projects for review and eventual approval by the PVMPO. This is a continuing, cooperative process among the RPAs, RTAs, MassDOT and its Highway Division district offices.

In 2014 PVPC with the assistance of the JTC completed a comprehensive update to the TEC for the PVMPO. The purpose of the update was to bring the TEC up to the current standards set forth by MAP - 21. In 2018 and 2020 PVPC staff with the assistance of the JTC reviewed the effectiveness of the TEC to ensure the criteria was working as anticipated and met the requirements of the FAST act. In the Fall on 2021 slight modifications were made to the TEC to ensure all criteria were relevant. PVPC staff completed another comprehensive review and update of the TEC in the fall/winter of 2022 to ensure the TEC reflected the requirements of the BIL. Those changes have been updated in the TEC Scoring Summary found on the following page. All projects included in the TIP have been evaluated and assigned a priority value or rating. This process is used as a management tool to identify projects of regional priority and program them accordingly in the TIP. (Click Here **to view current TEC summary sheet)**

During each TIP cycle the MPO staff conducts an analysis of the distribution of projects and funding to determine the project's impacts on minority and low-income population. A map of this analysis is included in linked attachment.

B. Distribution of Transportation Investments in the Region – 2026-2030

PVPC staff reviewed project programming for the TIP in order to show the geographic distribution of Federal Target funds in the Pioneer Valley Metropolitan Planning Organization (MPO) region. PVPC staff reviewed year 1 section 1A (Federal Aid Target Projects) for the next 5 years (2026 through 2030) TIP. Table 12 provides the results of this analysis broken out by MPO sub-region while Table 12 provides the results broken out by municipality. Please see page 3 for MPO region map and additional information regarding the composition of the MPO.

As can be seen in Tables 12 and 13 the PVMPO has successfully programmed 17 projects in 13 communities over the next 5 years. The total funding commitment for these projects is $179 million. The average investment per project is $10.55 million (increase from $10.1 million in FFY 2025 and $9 million in FFY 2024) or 3.4 projects per year on average (equal to the average of 3.0 in FFY 2025).

Table 1 Projects Proposed to be Completed in the 2026-2030 TIP by Sub-Region

MPO Sub Region	2026	2027	2028	2029	2030	Total Projects	Total Funds	% Funds	% Pop	Median Household Income	Below Poverty Level	Population
Sub Region 1	1			1	2	4	$43,417,264	24 %	40%	$39,186	24.37%	248,238
Sub Region 2		1				1	$9,311,270	5%	17%	$64,795	8.53%	107,425
Sub Region 3		2	1	2		5	$61,308,503	34 %	17%	$61,037	14.68%	105,185
Sub Region 4	1	1	1	1		4	$31,434,816	18 %	21%	$73,499	6.84%	132,675
Sub Region 5	2		1			3	$33,804,562	19 %	4%	$68,342	6.52%	28,047
Grand Total	4	4	3	4	2	17	$179,276,415			$61,372	12.19%	621,570

Pop = Population Source: PVPC TIP

As can be seen in Table 12, sub-region 1 (40% of PV population) will see 4 projects worth $43.4 million (24% of the programmed funding) over the next 5 years. Sub-region 5, which makes up 4% on the regional population, is expected to receive 19% ($33.8 million) of the programmed funding over the next 5 years. This is due in large to the complexity and cost of bringing rural roads up to current state and federal standards. Sub-region 2 (17% of PV populations) has 5% (1 project worth $9.3 million) programmed over the next 5 years, this is due in large part to several large projects recently being completed in Sub-region 2. Sub Region 3 (17% of the population) has 5 projects valued at $31.3 million (34% of programmed funding) over the next five years. The significant investment in sub-are 3 is in large part the result of major reconstruction / complete street projects in Northampton and Easthampton. The PVMPO is committed to funding transportation improvement projects across the entire region. The community data provided in Table 13 shows the extent to which this has been proposed over the next 5 years. With the implementation of the new Transportation Evaluation Criteria (TEC) as well as other regional and state initiatives, the PVMPO is positioned to be able to continue to make decisions that will be equitable for the entire region.

Table 2 Projects Proposed to be Completed in the 2026-2030 TIP by Municipality

Municipality	2026	2027	2028	2029	2030	Total	Total Funds	% Funds	% Pop	Median Household Income	Below Poverty Level	Population
Agawam						0		0%	4.60%	$63,561	9.30%	28705
Amherst						0		0%	6.20%	$52,537	33.80%	38919
Belchertown						0		0%	2.40%	$74,221	7.80%	14735
Blandford						0		0%	0.20%	$72,361	5.60%	1246
Brimfield						0		0%	0.60%	$82,365	3.00%	3708
Chester						0		0%	0.20%	$65,648	9.20%	1360
Chesterfield	1					1	$6,290,549	4%	0.20%	$63,594	7.30%	1239
Chicopee	1					1	$12,804,765	7%	8.90%	$47,276	12.90%	55717
Cummington						0		0%	0.10%	$50,521	6.40%	867
East Longmeadow		1				1	$9,187,724	5%	2.60%	$84,173	5.10%	16022
Easthampton			1	1		2	$25,330,588	14%	2.50%	$56,927	8.30%	15971
Goshen						0		0%	0.20%	$69,219	2.80%	1058
Granby						0		0%	1.00%	$78,261	5.80%	6290
Granville						0		0%	0.30%	$75,208	7.10%	1612
Hadley						0		0%	0.80%	$74,737	7.50%	5271
Hampden						0		0%	0.80%	$78,722	4.20%	5179
Hatfield						0		0%	0.50%	$60,033	11.10%	3282
Holland						0		0%	0.40%	$64,868	9.40%	2495
Holyoke				1		1	$16,640,120	9%	6.40%	$35,550	30.10%	40249
Huntington						0		0%	0.30%	$52,275	9.80%	2168
Longmeadow	1		1			2	$15,954,416	9%	2.50%	$108,835	5.30%	15882
Ludlow						0		0%	3.40%	$61,410	5.90%	21451
Middlefield						0		0%	0.10%	$78,214	5.30%	528
Monson				1		1	$6,292,676	4%	1.40%	$66,389	8.20%	8722
Montgomery						0		0%	0.10%	$78,333	2.00%	862
Northampton		1		1		2	$27,773,163	15%	4.50%	$58,179	14.60%	28495
Palmer						0		0%	1.90%	$51,846	10.30%	12157
Pelham						0		0%	0.20%	$88,462	5.70%	1319
Plainfield						0		0%	0.10%	$57,188	9.30%	650
Russell						0		0%	0.30%	$68,750	2.10%	1789
South Hadley		1				1	$8,204,752	5%	2.80%	$62,803	9.20%	17740
Southampton			1			1	$12,544,313	7%	1.00%	$68,693	4.90%	5984
Southwick						0		0%	1.50%	$81,967	2.90%	9634
Springfield					2	2	$13,972,379	8%	24.50%	$34,731	30.10%	153703
Tolland						0		0%	0.10%	$85,750	7.90%	483
Wales						0		0%	0.30%	$52,500	5.30%	1875
Ware						0		0%	1.60%	$49,630	14.90%	9844
West Springfield						0		0%	4.60%	$52,806	11.00%	28684
Westfield		1				1	$9,311,270	5%	6.60%	$60,845	10.90%	41301
Westhampton						0		0%	0.30%	$79,583	5.20%	1603
Wilbraham						0		0%	2.30%	$87,303	4.80%	14477

Williamsburg	1					1	$14,969,700	8%	0.40%	$65,147	10.20%	2466
Worthington						0		0%	0.20%	$71,300	4.60%	1167
Hampden County	2	2	1	2	2	9	$84,163,350	47%	74.50%	$50,036	17.70%	467313
Hampshire County	2	2	2	2	0	8	$95,113,065	53%	25.50%	$61,460	13.90%	159596
PVMPO Region	4	4	3	4	2	17	$179,276,415	100%	100.00%	$ 52,108	16.60%	626909

Bold indicates communities that have a higher probability of requiring translation of documents into a language other than English. For additional information on the Language Access Plan (LAP) please refer to Chapter 4 page 56 (**Click Here**)

Source: PVPC TIP

C. *Demographic and Economic Analysis*

Assessment Strategies

PVPC performed a demographic and economic analysis in order to quantify the benefits and burdens of the transportation investments and evaluate the impacts for different socio-economic groups. To accomplish this task PVPC worked with the JTC to establish measures of effectiveness that would reflect quantifiable transportation expenditures in the Region. These measures were used to evaluate capital expenditures in the Regional Transportation Plan and Transportation Improvement Program and to evaluate transit service. The evaluations provide a barometer of the distribution of resources and also assist decision-makers in achieving an equitable balance of in future years.

Distribution Analysis

PVPC conducted a distribution analysis on the transportation improvement project anticipated to funded as part of 2026-2030 TIP this assessment process identifies how regional transportation improvement projects have the potential impact on defined minority and low-income block groups in the region. The following tables (14 and 15) and linked map displays an overlay of federally funded projects from the Transportation Improvement Program (TIP) to minority and low income census block groups. 2026 to 2030 TIP funding allocations were calculated for defined low income and minority populations. PVPC completed an inventory of projects included on the TIP and mapped these projects. GIS tools were used to determine the amount of transportation funds (including bridge projects) allocated to each population group and also compared these values to regional average allocations using census block group data. This analysis is also conducted the Regional Transportation Plan (RTP). PVPC is also working to conduct analysis on other Title VI protected classes. The TIP analysis is presented in Tables 14 and 15.

Table 3 Distribution of Projects in the TIP to Low Income Populations

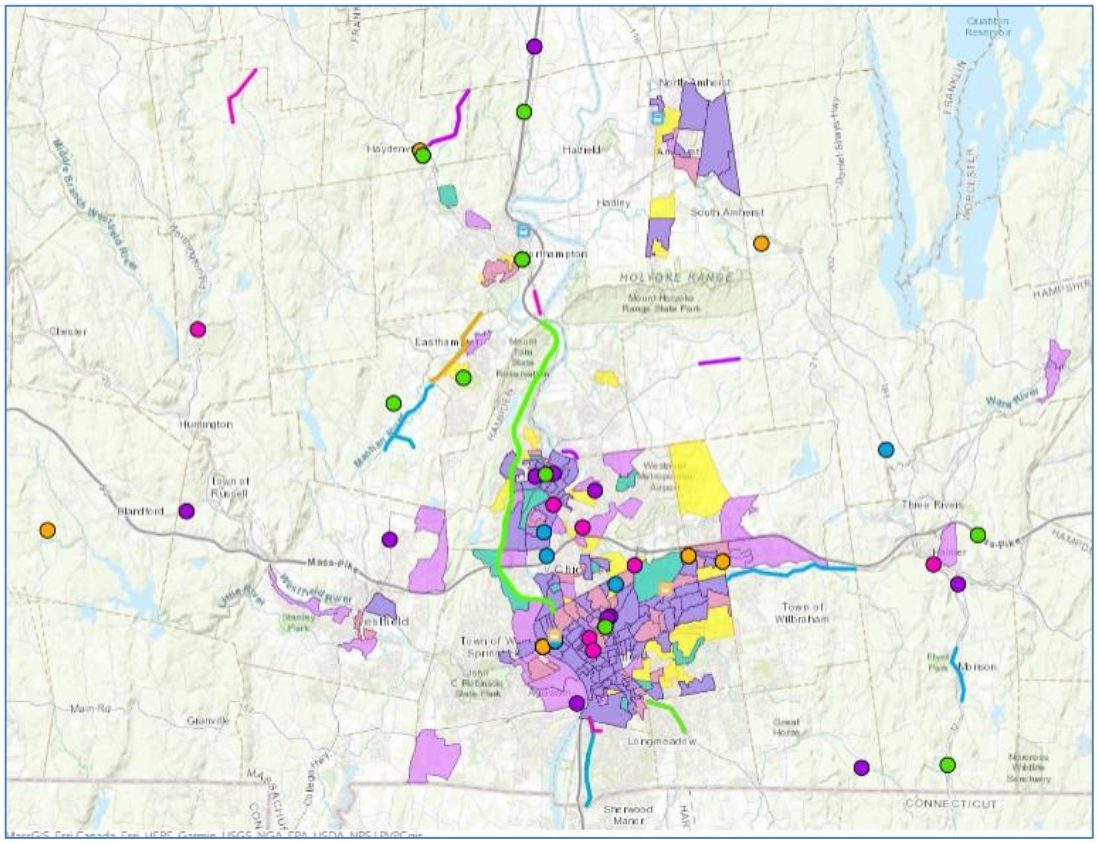
	PVPC Total	Low Income Block Groups	Other Block Groups	% PVPC Total in Low Income Block Groups	% PVPC Total in Other Block Groups
Transportation Analysis Zones (Block Groups)	444	125	319	28.15%	71.85%
Population	628075	156165	471910	24.86%	75.14%
Minority Population	210365	115887	94478	55.09%	44.91%
Number of Projects	106	40	66	37.74%	62.26%
Projects not Funded	$0.00	$0.00	$0.00		
Projects	$1,203,738,910	$819,946,189	$383,792,721	68.12%	31.88%
Total Project Dollars per Capita	$1,917	$5,251	$813		

Table 4 Distribution of Projects in the TIP to Minority Populations

	PVPC Total	Minority Block Groups	Other Block Groups	% PVPC Total in Minority Block Groups	% PVPC Total in Other Block Groups
Transportation Analysis Zones (Block Groups)	444	185	259	41.67%	58.33%
Population	628075	245037	383038	39.01%	60.99%
Minority Population	210365	161317	49048	76.68%	23.32%
Number of Projects	106	55	51	51.89%	48.11%
Projects not Funded	0	0	0		
Projects	$1,203,738,910	$917,093,522	$286,645,388	76.19%	23.81%
Total Project Dollars per Capita	$1,917	$3,743	$748		

A detailed map can be viewed HERE

Figure: Distribution of Funding/Projects 2026 - 2030 Transportation Improvement Plan

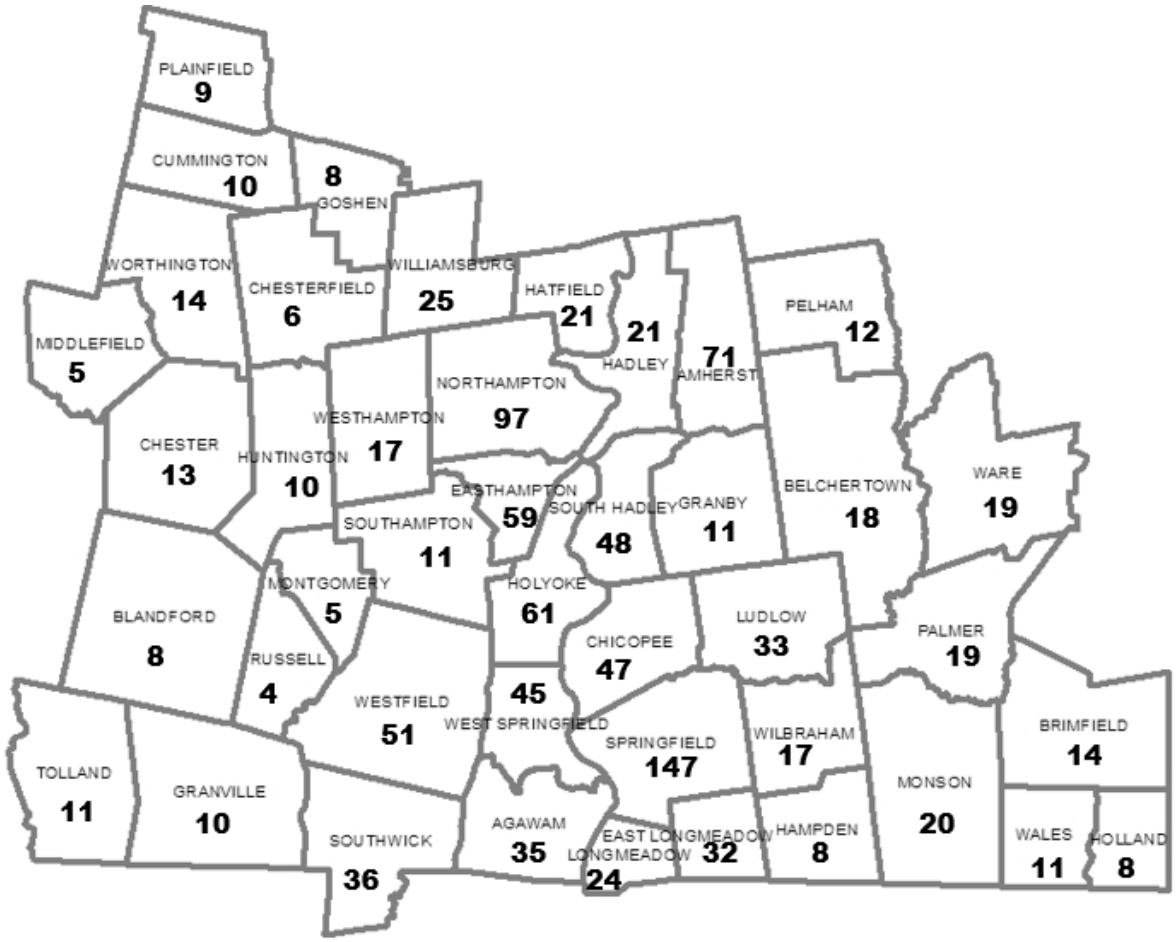


Online interactive map available via [this link](#).

UPWP Planning Activity Assessment

PVPC conducted an assessment on the transportation planning tasks completed as part of previous UPWP's. This assessment identifies how regional transportation planning activities have potentially impacted the region. A map of planning tasks completed by community from 2017 – 2026 is shown on Figure 2.

Figure: Distribution of Planning Tasks in the Unified Planning Work Program (UPWP)



Past UPWP's were reviewed to identify the transportation planning tasks that were completed for each of the 43 communities in the PVPC region. Transportation tasks are defined as data collection, planning studies, local technical assistance requests, and regional activities such as the update to the TIP or CMP. All total; 1459 tasks were identified over the last 10 years. While the total number of planning tasks for each community is often a function of the size of the community, at least one task was completed for each community. This information is summarized in Table 13. Tasks completed or estimated to be completed as part of the FFY 2025 and FFY 2026 UPWP have also been included on this table for informational purposes. Completion of these tasks are estimated, and additional details are added at the completion of the federal fiscal year. Nine communities were found to average less than one transportation task completed/year over the entire ten-year analysis period. PVPC routinely reaches out to communities to offer planning assistance such as traffic counts and safety assessments. Except for the Town of Southampton, all these communities are in predominantly rural areas.

Table 13 was annotated to identify communities that have at least one Census Block Group that meets the MPO's definition of a Low Income or Minority Block Group (annotated with a #1 or #2). A total of 17 communities were identified as having at least one Low Income Census Block Group, while 10 have at least one Minority Census Block Group.

Similarly, communities with a higher percentage of population that speaks a language other than English were identified (annotated with a #3). All total; 7 such communities were identified. PVPC works in close collaboration with each community to identify opportunities for outreach in the early stages of all planning tasks to engage, inform and involve all interested parties in the planning process.

Table 5 – Transportation Tasks by Community and Year

Community	2017	2018	2019	2020	2021	2022	2023	2024	2025*	2026*	Total
Agawam 1	5	5	3	1	4	8	2	5	1	1	**35**
Amherst 1 2 3	2	2	10	12	9	8	12	5	10	1	**71**
Belchertown 1	2	2	2	2	3		2	2	3		**18**
Blandford			1	1			4			2	**8**
Brimfield	1	3	1	1	1	2	2	2	1		**14**
Chester	3	1	1	1	1	1	2	2	1		**13**
Chesterfield		1		1			2	1		1	**6**
Chicopee 1 2 3	2	3	3	12	11	1	9		6		**47**
Cummington	1	2	1		1		2	3			**10**
E. Longmeadow 1	3	3	4	2	2	2	3	3	1	1	**24**
Easthampton 1 2	5	4	11	6	6	7	4	6	8	2	**59**
Goshen	1	2	1				2	2			**8**
Granby	1			2	2		1	1	4		**11**
Granville		3	3	1			2			1	**10**
Hadley	2	2	2	4	2	1	2	3	2	1	**21**
Hampden	1	1			1	1		4			**8**
Hatfield 1			2			1	14	2	2		**21**
Holland	1	2				1	3	1			**8**
Holyoke 1 2 3	6	4	6	6	9	8	2	7	2	11	**61**
Huntington 1		1	1	1	3	1		1	1	1	**10**
Longmeadow	2	1	3	4	2	1	1	17		1	**32**
Ludlow 1 2 3	2		4	2	2	4	3	15	1		**33**
Middlefield			2						3		**5**
Monson 1	1	1	2	3	3	5	2	1	2		**20**
Montgomery	1		1				3				**5**
Northampton 1 2	6	6	17	10	10	6	8	19	6	2	**90**
Palmer 1	2	2	4	2	1			1	4	3	**19**
Pelham	1		1	3	1	1	4		1		**12**
Plainfield		1	1		1		4	2			**9**
Region Wide	24	26	30	28	29	35	32	34	32	31	**301**
Russell			3					3	4		**10**
South Hadley 1 2	4	2	7	10	9	6	6	8	6		**58**
Southampton	1	1	1		1	1	3			1	**9**
Southwick	3	1	4	7	6	2	8	3	2		**36**
Springfield 1 2 3	11	8	19	18	12	15	18	25	13	8	**147**
Tolland	1	2	2	2	2		1		1		**11**
Wales	2	2	1			1	2	1		2	**11**
Ware 1	2	1	3	4	2	1	2	1	2	1	**19**
West Springfield 1 2 3	9	2	9	3	4	4	5	2	3	4	**45**
Westfield 1 2 3	5	6	6	6	5	8	5	3	5	2	**51**
Westhampton	1		3	1	3	1	2	4	2		**17**
Wilbraham	1	4	2			1		5	2	2	**17**
Williamsburg	1	2	1	7	7	1	4	1		1	**25**
Worthington	1	2	2	1	3		3		2		**14**
Grand Total	**117**	**111**	**180**	**164**	**158**	**135**	**186**	**195**	**133**	**80**	**1459**

VII. Appendix

Pioneer Valley MPO Title VI Program Documentation Appendix contains the following related Title VI Notices, Statements, Procedures, and Plans and Policies (A-S linked to MPO web site).

A. Title VI Nondiscrimination Policy Statement
B. Title VI Notice of Nondiscrimination Rights and Protections to Beneficiaries
C. Record of Title VI Investigations, Complaints, and Lawsuits
D. Title VI Discrimination Complaint Procedure
E. Title VI Complaint Form (English)
F. Organizational Chart showing Title VI
G. Public Participation Plan
H. Pioneer Valley MPO Meeting Dates
I. Prior FTA Letter of Determination
J. Language Access Plan (2023)
K. TIP Project Distribution to Minority and Low Income (map)
L. TIP Project Listing
M. TIP Evaluation Criteria
N. PVMPO Endorsement Sheet
O. Certifications and Assurances to FTA
P. Self-Identification Survey
Q. Subrecipient Monitoring Procedures (2024 addition)
R. Subrecipient Monitoring Procedures (2024 addition)
S. PVMPO Unified Planning Work Program (UPWP)
T. PVMPO Transportation Improvement Program (TIP)